

OF PHARMACY

### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,	) CASE NO. 17-117-RPH-N
Petitioner,	
v.  RAYMOND DURO, R.PH.,  Certificate of Registration No. 17133,	<ul><li>NOTICE OF INTENDED ACTION</li><li>AND ACCUSATION</li></ul>
Respondent.	) /-

Larry L. Pinson, in his official capacity as Executive Secretary of the Nevada State Board of Pharmacy, makes the following that will serve as both a notice of intended action under Nevada Revised Statutes (NRS) 233B.127(3), and as an accusation under NRS 639.241.

#### **JURISDICTION**

I.

The Nevada State Board of Pharmacy (Board) has jurisdiction over this matter because Respondent Raymond Duro, R.Ph. (Mr. Duro), Certificate of Registration No. 17133, was a registered pharmacist with the Board at the time of the events alleged herein.

#### FACTUAL ALLEGATIONS

II.

In September 2017, the Board Office received a renewal application for Mr. Duro's Nevada pharmacist registration. Mr. Duro disclosed on his renewal application that since his last renewal, he had been the subject of an administrative action in California.

III.

Mr. Duro appeared at the October 19, 2017 Board Meeting requesting consideration for renewal of his pharmacist registration. The Board questioned Mr. Duro and reviewed the documentation that he presented.

The Board granted the renewal conditioned on further review by Board Staff to determine if the California case against Mr. Duro warrants a parallel action by the Nevada Board.

V.

The events leading up to Mr. Duro's California discipline are as follows:

- 1. Mr. Duro was employed by Plumas District Hospital Pharmacy (PDH) as a Pharmacist Consultant during the events alleged by the CA Board.
- 2. In November 2016, the Board of Pharmacy, Department of Consumer Affairs, State of California (CA Board) filed an Accusation against Mr. Duro (CA Accusation).<sup>1</sup>
- 3. In the CA Accusation, the CA Board alleged that Mr. Duro engaged in conduct that:
- (a) Subverts or attempts to subvert an investigation of the board. In August 2015, Mr. Duro stated to the CA Board Inspector that he had never worked for or in the PDH pharmacy except for on January 14, 2014, when the pharmacy was inspected. Mr. Duro did in fact work in the capacity as a pharmacist for PDH when he signed DEA 222 forms on December 31, 2013 and January 28, 2014, to order Schedule II controlled substances on behalf of the pharmacy. Mr. Duro also signed a Cardinal Health delivery log on January 2, 2014, showing that he received a delivery of controlled substances.
- (b) Aiding or abetting violations of pharmacy law. Mr. Duro assisted or abetted a pharmacy technician by allowing her to work in the pharmacy alone without the direct supervision and control of a pharmacist.
- (c) Violation of the statutes regulating controlled substances. Mr. Duro signed DEA 222 forms upon delivery or receipt of Schedule II controlled substances when he had not been granted power of attorney to sign the DEA forms.
- 4. On August 14, 2017, the CA Board adopted a *Stipulated Settlement and Disciplinary Order* (CA Settlement Agreement). By way of the CA Settlement Agreement, the

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<sup>&</sup>lt;sup>1</sup> A copy of the CA Board's *Decision and Order*, Mr. Duro's *Stipulated Settlement and Disciplinary Order* and the *CA Accusation* are attached as **Exhibit 1**, and **Exhibit A** thereto, each of which are incorporated herein by reference.

CA Board and Mr. Duro resolved each of the three allegations set forth in the CA Accusation.

- 5. The CA Board's *Decision and Order* adopting the Settlement Agreement became effective on October 19, 2017. *See* Exhibit 1.
- 6. In the CA Settlement Agreement, the CA Board revoked Mr. Duro's Pharmacist License No. RPH 61786. The CA Board then stayed the revocation and placed Mr. Duro's license on probation for a period of three (3) years, with certain terms and conditions.

#### **FIRST CAUSE OF ACTION**

VI.

By stating to a CA Board Inspector that he had never worked for or in the PDH pharmacy except for on January 14, 2014, when he had in fact worked in the capacity as a pharmacist for PDH by signing DEA 222 forms on December 31, 2013 and January 28, 2014 to order schedule II controlled substances for PDH, and by signing a Cardinal Health delivery log on the pharmacy's behalf on January 2, 2014, Mr. Duro engaged in unprofessional conduct in violation of Nevada Administrative Code (NAC) 639.945(1)(h) and (i).

That conduct, along with the additional conduct alleged herein, constitutes grounds for discipline against Mr. Duro's pharmacist registration pursuant to:

- 1. Nevada Revised Statute (NRS) 639.210(1) (not of good moral character);
- 2. NRS 639.210(4) (unprofessional conduct);
- 3. NRS 639.210(6) (conviction of a controlled substance or dangerous drug-related law of another state);
- 4. NRS 639.210(12) (violated or assisted in violating a drug-related law of another state); and
- 5. NRS 639.210(14) (license in another state revoked or suspended for grounds which would cause suspension or revocation in this State).

Alternatively, Mr. Duro's conduct constitutes grounds for discipline of his pharmacist license pursuant to NRS 639.2107 and/or NRS 639.255.

#### **SECOND CAUSE OF ACTION**

VII.

By knowingly allowing a pharmaceutical technician to work in PDH pharmacy alone without the direct supervision and control of a pharmacist, Mr. Duro is guilty of unprofessional conduct by "[a]iding or abetting a person not licensed to practice pharmacy in the State of Nevada." *See* NAC 639.945(1)(j). That conduct constitutes grounds for discipline against Mr. Duro's pharmacist registration pursuant to NRS 639.210(4) (unprofessional conduct) and NRS 639.210(12) (assisting or abetting in the violation of a drug-related state law). Alternatively, Mr. Duro's conduct constitutes grounds for discipline of his pharmacist license pursuant to NRS 639.2107 and/or NRS 639.255.

#### THIRD CAUSE OF ACTION

VIII.

By signing DEA 222 forms on PDH's behalf, without a grant of authority to do so, Mr. Duro violated federal law (21 C.F.R. §1305.05 and 21 C.F.R. §1305.12). As such, his pharmacist registration is subject to discipline pursuant to NRS 639.210(11). Alternatively, Mr. Duro's conduct constitutes grounds for discipline of his pharmacist license pursuant to NRS 639.2107 and/or NRS 639.255.

IX.

WHEREFORE, it is requested that the Nevada State Board of Pharmacy take appropriate disciplinary action with respect to the certificate of registration of respondent Raymond Duro.

Signed this 11 day of March 2018.

J. David Wuest, R.Ph.,

Deputy Executive Secretary

Nevada State Board of Pharmacy

#### NOTICE TO RESPONDENT

You have the right to show the Nevada State Board of Pharmacy that your conduct, as alleged above, complies with all lawful requirements regarding your certificate of registration. To do so, you must mail to the Board within twenty (20) days of your receipt of the Notice of Intended Action and Accusation a written statement showing your compliance.

#### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,	) CASE NO. 17-117-RPH-N
	)
Petitioner,	)
<b>v.</b>	)
	) STATEMENT TO THE RESPONDENT
RAYMOND DURO, R.PH.,	) NOTICE OF INTENDED ACTION
Certificate of Registration No. 17133,	) AND ACCUSATION
	) RIGHT TO HEARING
Respondent.	)
•	· /

TO THE RESPONDENT ABOVE-NAMED: PLEASE TAKE NOTICE THAT:

I.

Pursuant to the authority and jurisdiction conferred upon the Nevada State Board of Pharmacy (Board) by NRS 639.241 to NRS 639.2576, inclusive, and NRS chapter 233B, a *Notice of Intended Action and Accusation* has been filed with the Board by the Petitioner, Larry L. Pinson, Executive Secretary for the Board, alleging grounds for imposition of disciplinary action by the Board against you and your pharmacist license, as is more fully explained and set forth in the *Notice of Intended Action and Accusation* served herewith and hereby incorporated reference herein.

II.

You have the right to a hearing before the Board to answer the allegations in the *Notice of Intended Action and Accusation* and present evidence and argument on all issues involved, either personally or through counsel. Should you desire a hearing, it is required that you complete two copies of the *Answer and Notice of Defense* documents served herewith and file said copies with the Board within twenty (20) days of receipt of this *Statement and Notice*, and of the *Notice of Intended Action and Accusation* served within.

III.

The Board has scheduled your hearing on this matter for Wednesday, June 6, 2018, at 9:00 a.m. or soon thereafter. The hearing will occur at the Hyatt Place, 1790 East Plumb Lane, Reno, Nevada.

Pursuant to NRS 241.033 and 241.034, please be advised that the hearing is a public meeting, and the Board may, without further notice, take administrative action against you if the Board determines that such administrative action is warranted after considering your character, alleged misconduct, professional competence, or physical or mental health. The Board at its discretion may go into closed session to consider your character, alleged misconduct, professional competence, or physical or mental health. You may attend any closed session, have an attorney or other representative of your choosing present during any closed session, and present written evidence, provide testimony, and present witnesses relating to your character, alleged misconduct, professional competence, or physical or mental health during any closed session.

V.

Failure to complete and file your Notice of Defense with the Board and thereby request a hearing within the time allowed shall constitute a waiver of your right to a hearing in this matter and give cause for the entering of your default to the Notice of Intended Action and Accusation filed herein, unless the Board, in its sole discretion, elects to grant or hold a hearing nonetheless.

DATED this model day of March 2018.

J. David Wuest, R.Ph.,

Deputy Executive Secretary

Neyada State Board of Pharmacy

## HAL TAYLOR, ESQ. 223 Marsh Avenue RENO, NV 89509 TEL. (775 )825-2223, FAX (775) 329-1113

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#### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,

Petitioner,

٧.

Case No.: 17-117-RPH-N

RAYMOND DURO, R.Ph. Certificate of Registration No. 17133

Respondent.

#### **RESPONDENT'S ANSWER**

#### **AND NOTICE OF DEFENSE**

Respondent, RAYMOND DURO, through his representative, Hal Taylor, Esq., in answer to the Notice of Intended Action and Accusation ("Notice"), states as follows:

1.

Admitted.

11.

Admitted.

III.

Admitted.

IV.

Admitted.

V.

1. - 3 By this reference, Respondent Duro incorporates the Stipulated Settlement and Disciplinary Order ("CA Stipulation") entered into with the California Board of Pharmacy ("CA Board") (Exhibit 1 to the NV Accusation) as if fully stated herein. In the California Stipulation, Respondent Duro agreed that at hearing, the (California) Board could establish the factual basis for the charges in the California

Accusation. Further answering, Respondent Duro incorporates Exhibit A to this

regulations that are not the subject of the CA Stipulation, and such other, reasonable requirements as the Board may find appropriate and consistent with the discipline imposed by California.

Respondent requests a hearing in the above matter.

Dated: April 11, 2018

Hal Taylor, Esq. 233 Marsh Avenue Reno, Nevada 89509 Tel.: (775) 825-2223 Fax: (775) 329-1113

Representative for Respondent Raymond Duro

I hereby declare, under penalty of perjury, that the foregoing Respondent's Answer and Notice of Defense, and all facts therein stated, are true and correct to the best of my knowledge.

Dated this \_\_\_\_day of April, 2018.

#### **CERTIFICATE OF SERVICE**

On this date, the undersigned, an employee of Hal Taylor, Esq., delivered a copy of the attached Respondent's Answer and Notice of Defense upon the following:

Nevada State Board of Pharmacy Attn: Paul Edwards, Esq.
Board Counsel

Dated: April \_\_\_\_, 2018. Hal Taylor

HAL TAYLOR, ESQ. 223 Marsh Avenue RENO, NV 89509 (775)825-2223, FAX (775) 329-1113

September 25, 2017

Nevada Board of Pharmacy 431 W Plumb Ln Reno, NV 89509

#### To Whom It May Concern:

This letter serves as my letter of explanation regarding the Renewal Application Section 1: Questions 2 and 3. I have been subjected to Administrative Action by the California Board of Pharmacy and disciplined. I have attached the following:

- 1. Accusation Case# 5709 dated December 13, 2016.
- 2. Stipulated Settlement and Disciplinary Order. This settlement agreement for probationary status will become effective October 19, 2017, per the Board's Order signed September 19, 2017.

#### Explanation

I was hired by Plumas District Hospital on December 2, 2013 as a Pharmacist Consultant in order to help them convert from a Pharmacy into a Drug Room, and to also help them with remote pharmacist verifications. I severed my Pharmacist Consultant contract on February 4, 2014, shortly after the initial Board investigation.

On January 14, 2014 the California Board of Pharmacy inspectors came in to inspect the Plumas District Hospital pharmacy. Upon their visit, there was a technician in the pharmacy working without proper pharmacist supervision.

As a result of the Board investigation, there were three accusations levied against my license:

- 1. Unprofessional Conduct Code 4301 subdivision (q) Subverting or Attempting to Subvert Investigation of Board,
- 2. Unprofessional Conduct Code 4301 subdivision (o) Aiding or Abetting Violations of Pharmacy Law, and
- 3. Unprofessional Conduct Code 4301 sections (j) and (o) Signature of DEA 222 Forms by Unauthorized Persons.

The first accusation against me dealt with my signing documents while in the pharmacy. On dates mentioned in the Accusation (12/31/13, 1/2/14, and 1/28/14) I visited the pharmacy intending to act only as a Consultant Pharmacist, but while I was there, I ended up serving in a capacity as a pharmacist due to DEA 222 forms and the Cardinal Health delivery log needing to be signed by a licensed pharmacist. I should have been clearer to the Board investigator how I came to sign these documents on those dates, but I admit to signing them.



The second accusation levied against me dealt with my role as a Pharmacist Consultant. Looking back, as the Pharmacist Consultant, I should have known that the technician lacked adequate pharmacist supervision, and taken adequate steps to see that this deficiency was corrected.

The third accusation is that I signed DEA 222 forms without a properly executed a power of attorney form. A power of attorney form was executed by me and the CEO. However, it was then signed by other individuals on the wrong section, thus nullifying the document.

During my short time as a Pharmacist Consultant with Plumas District Hospital, I tried in my best capacity as Pharmacist Consultant to help them comply with State regulations in trying to help them convert to a Drug Room. However, I also am cognizant of the fact that I did not do my job well enough.

During this whole process I have tearned a lot in terms of being a professional and being accountable. I was an emotional wreck regarding my role in this case, and felt I needed to take corrective action in being a better pharmacist. During the investigation, I proactively took a Medical Ethics for Professionals Course that I completed on January 29, 2016. This course has taught me to be more accountable as a professional, and to own every aspect of my actions or inactions.

I own this phase of my pharmacist career and will learn from it. I will complete every term of the probationary order with the California Board of Pharmacy. I will be a better pharmacist because of this incident:

I have also attached Letters of Support from clients, coworkers, and professional affiliates that attest to my character and capabilities as a pharmacist.

I will certainly agree to report my progress in complying with the terms of the settlement agreement with the California Board of Pharmacy and to timely report any alleged violations. To whatever degree that the terms of the California settlement agreement apply to my practice in Nevada, I will agree to comply with those terms also, and any other terms that the Nevada Board of Pharmacy believes are necessary.

Sincerely

Raymond Duro

# EXHIBIT 1



California State Board of Pharmacy 1625 N. Market Blvd, N219, Sacramento, CA 95834 Phone: (916) 574-7900 Fax: (916) 574-8618 www.pharmacy.ca.gov

BUSINESS, CONSUMER SERVICES AND HOUSING AGENCY
DEPARTMENT OF CONSUMER AFFAIRS
GOVERNOR EDMUND G. BROWN JR.

September 19, 2017

**CERTIFIED MAIL** 

Raymond M. Duro 3218 Diamond Ridge Dr Reno, NV 89523

RE:

Administrative Case No. 5709 Raymond Duro, RPH 61786

Dear Mr. Duro:

Attached is the Decision and Order of the Board of Pharmacy (Board) regarding the above-referenced matter. Your attention is directed to pages 5 through 12 of the Stipulated Settlement and Disciplinary Order.

Effective at 5:00 p.m. on October 19, 2017, Pharmacist License No. RPH 61786 is revoked; however, said revocation are stayed, and your license is placed on probation for three (3) years, from October 19, 2017 through October 18, 2020, inclusive.

You will be scheduled to appear before representatives of the Board. The purpose of your appearance is to explain to you the terms and conditions of the probation and your responsibilities as probationers. The Board will contact you regarding the date of your appearance.

Upon successful completion of the three-year probation period, or extension thereof, your pharmacist license will be fully restored. However, upon violation or failure to comply with any of the terms and conditions of this stay, the Board may, after notice and opportunity to be heard is given to you, vacate the stay and re-impose the revocation, or take other action as it deems appropriate.

If you wish to file a petition for reconsideration pursuant to Government Code section 11521, the petition must be received prior to the effective date of the decision. However, please be aware the Board needs approximately five days to process a petition for reconsideration. Attached is a copy of the Government Code section for your review. Please note that reconsideration is NOT available to you if you entered into a stipulated settlement with the Board.

If you have any questions concerning this matter, you may contact Jane Russell, Enforcement Analyst, at (916) 574-7941.

Sincerely,

VIRGINIA K. HEROLD

Executive Officer

By

Susan Cappello Enforcement Manager

Enclosure

cc:

Kristina T. Jarvis, DAG Joe Rose, Esq.

## BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

Case No. 5709

STIPULATED SETTLEMENT AND

RAYMOND MIRANDA DURO ONLY

DISCIPLINARY ORDER AS TO

with Accusation Against:

TRICT/HOSPITAL,

TRICT HOSPITAL PHARMACY

ACCURATY, ADMINISTRATOR

RADY, PHARMACIST-IN-CHARGE

dack two Roads

duesmacy Permit No. HPE 32553 (Eff. 1/9/86-2/9/16)

Pomit No. DRE 32553 (Eff. 2/9/16)

amento, California 95842

macist License No. RPH 35371

CHERYL ANN MUSSELL

P.O. Box 982

Oniney, California 95971

Pharmacy Technician Registration No. TCH 135012,

and

RAYMOND MIRANDA DURO 3218 Diamond Ridge Drive Reno, Nevada 89523

Pharmacist License No. RPH 61786

Respondents.

#### **DECISION AND ORDER**

The attached Stipulated Settlement of License and Order is hereby adopted by the Board of Pharmacy,

Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective at 5:00 p.m. on October 19, 2017.

It is so ORDERED on October 19, 2017.

BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

Ву

Amy Gutierrez, Pharm D. Board President

1	Xavier Becerra	
2	Attorney General of California JANICE K. LACHMAN	
3	Supervising Deputy Attorney General KRISTINA T. JARVIS	
4	Deputy Attorney General State Bar No. 258229	
5	1300 I Street, Suite 125 P.O. Box 944255	
6	Sacramento, CA 94244-2550 Telephone: (916) 324-5403 Facsimile: (916) 327-8643	
7	Attorneys for Complainant	
8	BEFORE THE BOARD OF PHARMACY	
9	DEPARTMENT OF CONSUMER A STATE OF CALIFORNIA	FFAIRS
10		
11	In the Matter of the Accusation Against:	Case No. 5709
12	PLUMAS DISTRICT HOSPITAL, dba PLUMAS DISTRICT HOSPITAL PHARMACY	STIPULATED SETTLEMENT AND
13	DOUGLAS LAFFERTY, ADMINISTRATOR	DISCIPLINARY ORDER AS TO RAYMOND MIRANDA
14	DAN CARL LEGRADY, PHARMACIST-IN-CHARGE 1065 Bucks Lake Road	DURO ONLY
15	Quincy, California 95971	
16	Hospital Pharmacy Permit No. HPE 32553 (Eff. 1/9/86-2/9/16)	
17	Drug Room Permit No. DRE 32553 (Eff. 2/9/16)	
18	DARLENE DANO 7112 Regard Way Sacramento, California 95842	
19	Pharmacist License No. RPH 35371,	
21	CHERYL ANN MUSSELL P.O. Box 982	
22	Quincy, California 95971	
23	Pharmacy Technician Registration No. TCH 135012, and	
24	RAYMOND MIRANDA DURO	
25	3218 Diamond Ridge Drive Reno, Nevada 89523	
26	Pharmacist License No. RPH 61786	
27	Respondents.	
28	1	
		STIPULATED SETTLEMENT (5709)

IT IS HEREBY STIPULATED AND AGREED by and between the parties to the aboveentitled proceedings that the following matters are true:

#### **PARTIES**

- 1. Virginia Herold (Complainant) is the Executive Officer of the Board of Pharmacy (Board). She brought this action solely in her official capacity and is represented in this matter by Xavier Becerra, Attorney General of the State of California, by Kristina T. Jarvis, Deputy Attorney General.
- 2. Respondent Raymond Miranda Duro (Respondent Duro) is represented by attorney Joe Rose, whose address is Rose Law APC 11335 Gold Express Drive, Suite 135, Gold River, California 95670.
- 3. On or about January 9, 1986, the Board issued Hospital Pharmacy Permit Number HPE 32553 to Plumas District Hospital ("Respondent PDH"), doing business as Plumas District Hospital Pharmacy. On or about July 18, 2011, Douglas Lafferty became the administrator. On or about July 15, 2014, Jeffrey Kepple, M.D., became the CEO. The hospital pharmacy permit was in full force and effect at all times relevant to the charges brought herein and was cancelled on or about February 9, 2016. On or about February 9, 2016, the Board issued Drug Room Permit Number DRE 32553 to Respondent PDH, doing business as Plumas District Hospital Pharmacy. On or about February 9, 2016, Jeffrey Monaghan became the consultant pharmacist for the Drug Room Permit. The following licensed pharmacists were the pharmacists-in-charge of record for Respondent PDH during the time periods indicated below.

<b>Date Associated</b>	Date Disassociated
November 9, 2012	September 30, 2013
October 25, 2013	November 27, 2013
February 11, 2014	June 24, 2014
September 24, 2014	July 9, 2015
July 9, 2015	October 12, 2015
October 12, 2015	October 30, 2015
October 30, 2015	November 9, 2015
November 9, 2015	November 29, 2016
November 29, 2016	February 9, 2016
	November 9, 2012 October 25, 2013 February 11, 2014 September 24, 2014 July 9, 2015 October 12, 2015 October 30, 2015 November 9, 2015

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court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.

11. Respondent Duro voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

#### **CULPABILITY**

- 12. Respondent Duro understands and agrees that the charges and allegations in Accusation No. 5709, if proven at a hearing, constitute cause for imposing discipline upon his Pharmacist License.
- 13. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation, and that Respondent hereby gives up his right to contest those charges.
- 14. Respondent agrees that his Pharmacist License is subject to discipline and he agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

#### CONTINGENCY

- Duro understands and agrees that counsel for Complainant and the staff of the Board of Pharmacy may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent Duro. By signing the stipulation, Respondent Duro understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 16. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.

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17. This Stipulated Settlement and Disciplinary Order is intended by the parties to be an integrated writing representing the complete, final, and exclusive embodiment of their agreement. It supersedes any and all prior or contemporaneous agreements, understandings, discussions, negotiations, and commitments (written or oral). This Stipulated Settlement and Disciplinary Order may not be altered, amended, modified, supplemented, or otherwise changed except by a writing executed by an authorized representative of each of the parties.

18. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

#### **DISCIPLINARY ORDER**

IT IS HEREBY ORDERED that Pharmacist License No. RPH 61786 issued to Respondent Raymond Miranda Duro is revoked. However, the revocation is stayed and Respondent is placed on probation for three (3) years on the following terms and conditions.

#### 1. Obey All Laws

Respondent shall obey all state and federal laws and regulations.

Respondent shall report any of the following occurrences to the board, in writing, within seventy-two (72) hours of such occurrence:

- an arrest or issuance of a criminal complaint for violation of any provision of the
   Pharmacy Law, state and federal food and drug laws, or state and federal controlled
   substances laws
- a plea of guilty or nolo contendre in any state or federal criminal proceeding to any criminal complaint, information or indictment
- a conviction of any crime
- discipline, citation, or other administrative action filed by any state or federal agency which involves respondent's pharmacist license or which is related to the practice of pharmacy or the manufacturing, obtaining, handling, distributing, billing, or charging for any drug, device or controlled substance.

Failure to timely report such occurrence shall be considered a violation of probation.

#### 2. Report to the Board

2.1

Respondent shall report to the board quarterly, on a schedule as directed by the board or its designee. The report shall be made either in person or in writing, as directed. Among other requirements, respondent shall state in each report under penalty of perjury whether there has been compliance with all the terms and conditions of probation. Failure to submit timely reports in a form as directed shall be considered a violation of probation. Any period(s) of delinquency in submission of reports as directed may be added to the total period of probation. Moreover, if the final probation report is not made as directed, probation shall be automatically extended until such time as the final report is made and accepted by the board.

#### 3. Interview with the Board

Upon receipt of reasonable prior notice, respondent shall appear in person for interviews with the board or its designee, at such intervals and locations as are determined by the board or its designee. Failure to appear for any scheduled interview without prior notification to board staff, or failure to appear for two (2) or more scheduled interviews with the board or its designee during the period of probation, shall be considered a violation of probation.

#### 4. Cooperate with Board Staff

Respondent shall cooperate with the board's inspection program and with the board's monitoring and investigation of respondent's compliance with the terms and conditions of their probation. Failure to cooperate shall be considered a violation of probation.

#### 5. Continuing Education

Respondent shall provide evidence of efforts to maintain skill and knowledge as a pharmacist as directed by the board or its designee.

#### 6. Notice to Employers

During the period of probation, respondent shall notify all present and prospective employers of the decision in case number 5709 and the terms, conditions and restrictions imposed on respondent by the decision, as follows:

Within thirty (30) days of the effective date of this decision, and within fifteen (15) days of respondent undertaking any new employment, respondent shall cause their direct supervisor,

pharmacist-in-charge (including each new pharmacist-in-charge employed during respondent's tenure of employment) and owner to report to the board in writing acknowledging that the listed individual(s) has/have read the decision in case number 5709, and terms and conditions imposed thereby. It shall be respondent's responsibility to ensure that their employer(s) and/or supervisor(s) submit timely acknowledgment(s) to the board.

If respondent works for or is employed by or through a pharmacy employment service, respondent must notify their direct supervisor, pharmacist-in-charge, and owner at every entity licensed by the board of the terms and conditions of the decision in case number 5709 in advance of the respondent commencing work at each licensed entity. A record of this notification must be provided to the board upon request.

Furthermore, within thirty (30) days of the effective date of this decision, and within fifteen (15) days of respondent undertaking any new employment by or through a pharmacy employment service, respondent shall cause their direct supervisor with the pharmacy employment service to report to the board in writing acknowledging that they has read the decision in case number 5709 and the terms and conditions imposed thereby. It shall be respondent's responsibility to ensure that their employer(s) and/or supervisor(s) submit timely acknowledgment(s) to the board.

Failure to timely notify present or prospective employer(s) or to cause that/those employer(s) to submit timely acknowledgments to the board shall be considered a violation of probation.

"Employment" within the meaning of this provision shall include any full-time, part-time, temporary, relief or pharmacy management service as a pharmacist or any position for which a pharmacist license is a requirement or criterion for employment, whether the respondent is an employee, independent contractor or volunteer.

## 7. No Supervision of Interns, Serving as Pharmacist-in-Charge (PIC), Serving as Designated Representative-in-Charge, or Serving as a Consultant

During the period of probation, respondent shall not supervise any intern pharmacist, be the pharmacist-in-charge or designated representative-in-charge of any entity licensed by the board

nor serve as a consultant unless otherwise specified in this order. Assumption of any such unauthorized supervision responsibilities shall be considered a violation of probation.

#### 8. Reimbursement of Board Costs

As a condition precedent to successful completion of probation, respondent shall pay to the board its costs of investigation and prosecution in the amount of \$3,396.75. Respondent shall make said payments as follows: within sixty (60) days of the effective date of this order or in a payment plan approved in writing by the board or its designee.

There shall be no deviation from this schedule absent prior written approval by the board or its designee. Failure to pay costs by the deadline(s) as directed shall be considered a violation of probation.

The filing of bankruptcy by respondent shall not relieve respondent of their responsibility to reimburse the board its costs of investigation and prosecution.

#### 9. Probation Monitoring Costs

Respondent shall pay any costs associated with probation monitoring as determined by the board each and every year of probation. Such costs shall be payable to the board on a schedule as directed by the board or its designee. Failure to pay such costs by the deadline(s) as directed shall be considered a violation of probation.

#### 10. Status of License

Respondent shall, at all times while on probation, maintain an active, current license with the board, including any period during which suspension or probation is tolled. Failure to maintain an active, current license shall be considered a violation of probation.

If respondent's license expires or is cancelled by operation of law or otherwise at any time during the period of probation, including any extensions thereof due to tolling or otherwise, upon renewal or reapplication respondent's license shall be subject to all terms and conditions of this probation not previously satisfied.

### 11. License Surrender While on Probation/Suspension

Following the effective date of this decision, should respondent cease practice due to retirement or health, or be otherwise unable to satisfy the terms and conditions of probation,

respondent may tender their license to the board for surrender. The board or its designee shall have the discretion whether to grant the request for surrender or take any other action it deems appropriate and reasonable. Upon formal acceptance of the surrender of the license, respondent will no longer be subject to the terms and conditions of probation. This surrender constitutes a record of discipline and shall become a part of the respondent's license history with the board.

Upon acceptance of the surrender, respondent shall relinquish their pocket and wall license to the board within ten (10) days of notification by the board that the surrender is accepted. Respondent may not reapply for any license from the board for three (3) years from the effective date of the surrender. Respondent shall meet all requirements applicable to the license sought as of the date the application for that license is submitted to the board, including any outstanding costs.

## 12. Notification of a Change in Name, Residence Address, Mailing Address or Employment

Respondent shall notify the board in writing within ten (10) days of any change of employment. Said notification shall include the reasons for leaving, the address of the new employer, the name of the supervisor and owner, and the work schedule if known. Respondent shall further notify the board in writing within ten (10) days of a change in name, residence address, mailing address, or phone number.

Failure to timely notify the board of any change in employer(s), name(s), address(es), or phone number(s) shall be considered a violation of probation.

#### 13. Tolling of Probation

Except during periods of suspension, respondent shall, at all times while on probation, be employed as a pharmacist in California for a minimum of forty (40) hours per calendar month. Any month during which this minimum is not met shall toll the period of probation, i.e., the period of probation shall be extended by one month for each month during which this minimum is not met. During any such period of tolling of probation, respondent must nonetheless comply with all terms and conditions of probation.

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Should respondent, regardless of residency, for any reason (including vacation) cease practicing as  $\varepsilon$  pharmacist for a minimum of forty (40) hours per calendar month in California, respondent must notify the board in writing within ten (10) days of the cessation of practice, and must further notify the board in writing within ten (10) days of the resumption of practice. Any failure to provide such notification(s) shall be considered a violation of probation.

It is a violation of probation for respondent's probation to remain tolled pursuant to the provisions of this condition for a total period, counting consecutive and non-consecutive months, exceeding thirty-six (36) months.

"Cessation of practice" means any calendar month during which respondent is not practicing as a pharmacist for at least forty (40) hours, as defined by Business and Professions Code section 4000 et seq. "Resumption of practice" means any calendar month during which respondent is practicing as a pharmacist for at least forty (40) hours as a pharmacist as defined by Business and Professions Code section 4000 et seq.

#### 14. Violation of Probation

If a respondent has not complied with any term or condition of probation, the board shall have continuing jurisdiction over respondent, and probation shall automatically be extended, until all terms and conditions have been satisfied or the board has taken other action as deemed appropriate to treat the failure to comply as a violation of probation, to terminate probation, and to impose the penalty that was stayed.

If respondent violates probation in any respect, the board, after giving respondent notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. Notice and opportunity to be heard are not required for those provisions stating that a violation thereof may lead to automatic termination of the stay and/or revocation of the license. If a petition to revoke probation or an accusation is filed against respondent during probation, the board shall have continuing jurisdiction and the period of probation shall be automatically extended until the petition to revoke probation or accusation is heard and decided.

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#### 15. Completion of Probation

Upon written notice by the board or its designee indicating successful completion of probation, respondent's license will be fully restored.

#### 16. Remedial Education

Within sixty (60) days of the effective date of this decision, respondent shall submit to the board or its designee, for prior approval, an appropriate program of remedial education related to the role of a Pharmacist-In-Charge, Pharmacy Law, and Hospital Operations. The program of remedial education shall consist of at least eight (8) hours per year of probation for a total of twenty-four (24) hours, which shall be completed at respondent's own expense. At least fifty percent (50%), or twelve (12) total hours must be in-person, classroom-based training. All remedial education shall be in addition to, and shall not be credited toward, continuing education (CE) courses used for license renewal purposes.

Failure to timely submit or complete the approved remedial education shall be considered a violation of probation. The period of probation will be automatically extended until such remedial education is successfully completed and written proof, in a form acceptable to the board, is provided to the board or its designee.

Following the completion of each course, the board or its designee may require the respondent, at their own expense, to take an approved examination to test the respondent's knowledge of the course. If the respondent does not achieve a passing score on the examination, this failure shall be considered a violation of probation. Any such examination failure shall require respondent to take another course approved by the board in the same subject area.

#### 17. No Ownership of Licensed Premises

Respondent shall not own, have any legal or beneficial interest in, or serve as a manager, administrator, member, officer, director, trustee, associate, or partner of any business, firm, partnership, or corporation currently or hereinafter licensed by the board. Respondent shall sell or transfer any legal or beneficial interest in any entity licensed by the board within ninety (90) days following the effective date of this decision and shall immediately thereafter provide written

1	proof thereof to the board. Failure to timely divest any legal or beneficial interest(s) or provide
2	documentation thereof shall be considered a violation of probation.
3	18. Ethics Course
4	Within sixty (60) calendar days of the effective date of this decision, respondent shall enroll
5	in a course in ethics, at respondent's expense, approved in advance by the board or its designee.
6	Failure to initiate the course during the first year of probation, and complete it within the second
7	year of probation, is a violation of probation.
8	Respondent shall submit a certificate of completion to the board or its designee within five
9	days after completing the course.
10	ACCEPTANCE
11	I have carefully read the Stipulated Settlement and Disciplinary Order. I understand the
12	stipulation and the effect it will have on my Hospital Pharmacy Permit. I enter into this
13	Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree
14	to be bound by the Decision and Order of the Board of Pharmacy.
15	DATED: 8/14/17  RAYMOND MIRANDA DURO
16	RAYMOND MIRANDA DURO
17	Respondent
18	APPROVAL AS TO FORM AND CONTENT
19	I have read and fully discussed with Respondent Raymond Miranda Duro the terms and
20	conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order
21	for Public Reproval. I approve its form and content.
22	DATED AND ALL SOLE
23	DATED: August 14, 2017  JOE ROSE
24	Attorney for Respondent
25	
26	///
27	///
28	

#### **ENDORSEMENT** The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Board of Pharmacy. Dated: Respectfully submitted, XAVIER BECERRA Attorney General of California JANICE K. LACHMAN Supervising Deputy Attorney General KRISTINA T. JARVIS Deputy Attorney General Attorneys for Complainant

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Exhibit A

Accusation No. 5709

1	KAMALA D. HARRIS	
2	Attorney General of California JANICE K. LACHMAN	
3	Supervising Deputy Attorney General KRISTINA T. JARVIS	
4	Deputy Attorney General State Bar No. 258229	
5	1300 I Street, Suite 125 P.O. Box 944255	
6	Sacramento, CA 94244-2550	
7	Telephone: (916) 324-5403 Facsimile: (916) 327-8643	
	Attorneys for Complainant	
8	BEFORE THE BOARD OF PHARMAC	<b>V</b>
9	DEPARTMENT OF CONSUMER STATE OF CALIFORNI	AFFAIRS
10	STATE OF CALIFORNI	A
11	In the Matter of the Accusation Against:	Case No. 5709
12	PLUMAS DISTRICT HOSPITAL,	ACCUSATION
13	dba PLUMAS DISTRICT HOSPITAL PHARMACY DOUGLAS LAFFERTY, ADMINISTRATOR	
14	DAN CARL LEGRADY, PHARMACIST-IN-CHARGE 1065 Bucks Lake Road	
15	Quincy, California 95971	
16	Hospital Pharmacy Permit No. HPE 32553 (Eff. 1/9/86-2/9/16)	
17	Drug Room Permit No. DRE 32553 (Eff. 2/9/16)	
18	DARLENE DANO 7112 Regard Way	
19	Sacramento, California 95842	
20	Pharmacist License No. RPH 35371,	
21	CHERYL ANN MUSSELL P.O. Box 982	
22	Quincy, California 95971	
23	Pharmacy Technician Registration No. TCH 135012,	
24	and	
25	RAYMOND MIRANDA DURO 3218 Diamond Ridge Drive	
26	Reno, Nevada 89523	
27	Pharmacist License No. RPH 61786	
28	Respondents.	

#### **PARTIES**

- 1. Virginia Herold ("Complainant") brings this Accusation solely in her official capacity as the Executive Officer of the Board of Pharmacy ("Board"), Department of Consumer Affairs.
- 2. On or about January 9, 1986, the Board issued Hospital Pharmacy Permit Number HPE 32553 to Plumas District Hospital ("Respondent PDH"), doing business as Plumas District Hospital Pharmacy. On or about July 18, 2011, Douglas Lafferty became the administrator. The hospital pharmacy permit was in full force and effect at all times relevant to the charges brought herein and was cancelled on or about February 9, 2016. On or about February 9, 2016, the Board issued Drug Room Permit Number DRE 32553 to Respondent PDH, doing business as Plumas District Hospital Pharmacy. On or about February 9, 2016, Jeffrey Monaghan became the consultant pharmacist for the Drug Room Permit. The following licensed pharmacists were the pharmacists-in-charge of record for Respondent PDH during the time periods indicated below.

Pharmacist-in-Charge	Date Associated	Date Disassociated
Mark LeRoy Darlene Dano Viktoria Zaita Karen L. Schad Michael Demetrius Farros Douglas Milton Mclaskey Dan Carl LeGrady	November 9, 2012 October 25, 2013 February 11, 2014 September 24, 2014 July 9, 2015 October 12, 2015 October 30, 2015	September 30, 2013 November 27, 2013 June 24, 2014 July 9, 2015 October 12, 2015 October 30, 2015 November 9, 2015
Andrew Diesh Richard Foster	November 9, 2015 November 29, 2016	November 29, 2016 February 9, 2016

- 3. On or about August 11, 1980, the Board issued Pharmacist License Number RPH 35371 to Darlene Dano ("Respondent Dano"). The pharmacist license was in full force and effect at all times relevant to the charges brought herein and will expire on February 28, 2018, unless renewed.
- 4. On or about September 5, 2013, the Board issued Pharmacy Technician Registration Number TCH 135012 to Cheryl Ann Mussell ("Respondent Mussell"). The pharmacy technician registration was in full force and effect at all times relevant to the charges brought herein and will expire on October 31, 2016, unless renewed.

- 11	
1	(c) Gross negligence.
2	••••
3	(g) Knowingly making or signing any certificate or other document that
4	falsely represents the existence or nonexistence of a state of facts.
5	••••
6	(j) The violation of any of the statutes of this state, or any other state, or of the United States regulating controlled substances and dangerous drugs.
7	
8	(o) Violating or attempting to violate, directly or indirectly, or assisting in
9	or abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing
10	pharmacy, including regulations established by the board or by any other state or federal regulatory agency.
11	••••
12	(q) Engaging in any conduct that subverts or attempts to subvert an
13	investigation of the board
14	10. Code section 4059.5, subdivision (a), states:
15	Except as otherwise provided in this chapter, dangerous drugs or
16	dangerous devices may only be ordered by an entity licensed by the board and shall be delivered to the licensed premises and signed for and received by a pharmacist.
17	Where a licensee is permitted to operate through a designated representative, the designated representative shall sign for and receive the delivery.
18	11. Code section 4113 states, in pertinent part:
19	(a) Every pharmacy shall designate a pharmacist-in-charge and, within 30
20	days thereof, shall notify the board in writing of the identity and license number of that pharmacist and the date he or she was designated.
21	
22	(c) The pharmacist-in-charge shall be responsible for a pharmacy's
23	compliance with all state and federal laws and regulations pertaining to the practice of pharmacy.
24	(d) Every pharmacy shall notify the board in writing, on a form designed
25	by the board, within 30 days of the date when a pharmacist-in-charge ceases to act as the pharmacist-in-charge, and shall on the same form propose another pharmacist to
26	take over as the pharmacist-in-charge. The proposed replacement pharmacist-in-charge shall be subject to approval by the board. If disapproved, the pharmacy shall
27	propose another replacement within 15 days of the date of disapproval and shall continue to name proposed replacements until a pharmacist-in-charge is approved by the board
• •	լլ աշտան

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#### **FACTUAL ALLEGATIONS**

## Inspection of January 14, 2014

- 25. On or about January 14, 2014, Board inspectors H. and P. went to Plumas District Hospital ("PDH") to conduct an inspection of the pharmacy. The inspectors knocked on the pharmacy door and were greeted by Respondent Mussell ("Mussell"). The inspectors asked for the pharmacist-in-charge ("PIC"). Mussell stated that the pharmacist would be back in a couple of minutes. Inspector P. asked Mussell where the pharmacist was, and she indicated that he was at another hospital inspecting their drug room. Mussell identified the pharmacist as Raymond Duro (Respondent Duro; "Duro").
- 26. The inspectors observed Mussell checking in a drug order from Cardinal Health, and saw liquid lorazepam, a Schedule III controlled substance, on the counter. The inspectors asked Mussell if she had signed for the order and she said yes.
- 27. Mussell stated she needed to make a call, and shortly thereafter Chief Nursing Officer Dan Schuessler ("Schuessler") arrived at the pharmacy. The inspectors asked him when a pharmacist was last in the pharmacy. Schuessler stated that Douglas Lafferty ("Lafferty") would know, and called him. When Lafferty arrived, he stated he did not think they needed a pharmacist in the pharmacy all of the time because PDH had applied for a drug room license. Mussell said she had called Duro and he would be there soon.
- 28. The inspectors requested and obtained copies of various pharmacy records, including compounding worksheets/logs and a written policy and procedure for controlled substances. The compounding worksheets showed that Mussell had compounded the drug Remicade without pharmacist supervision.
- 29. Inspector P. asked for a copy of the biennial inventory for controlled substances. No biennial inventory was available at the pharmacy. The inspectors then asked for the compounding self-assessments for PIC's Mark LeRoy ("LeRoy") and Respondent Dano ("Dano"). Mussell could not find the documents.

- 30. Duro arrived at the pharmacy approximately two hours after the inspection began. Duro told the inspectors that he was not a staff pharmacist, but "remotely verified" the prescriptions sent to him by the hospital when there was no pharmacist on duty.
- 31. PDH's timesheets for Dano from September 20, 2013 to November 27, 2013, and for Mussell from October 1, 2013 to January 3, 2014 showed that Mussell worked in the pharmacy when there was no pharmacist on duty approximately 11 times in October 2013, 7 times in November 2013, and 22 times in December 2013; and from January 2, 2014 to January 14, 2014. Mussell also worked in the pharmacy approximately 11 times in October 2013 and 12 times in November 2013, when Dano was present for only part of the day.
- 32. The inspectors issued an inspection report and provided a copy to Duro. The report stated that "[u]nder no circumstances is the pharmacy to be operated without a licensed pharmacist. No keys in possession of anyone other than by security for access of the Pharmacist only." Inspector P. asked Mussell if she understood she could never work in the pharmacy without the supervision of a licensed pharmacist. Mussell stated that she understood.
- 33. Respondent Dano was contacted about the inspection, and stated that she quit working in the pharmacy in late November 2013, but had failed to notify the Board of her disassociation.

### Inspection of September 23, 2014

- 34. On or about September 23, 2014, Inspector P. returned to the pharmacy to conduct an inspection and found Mussell working without pharmacist supervision. Schuessler came to the pharmacy, and said Karen Schad ("Schad") would be the new PIC and that she had been filling in at the pharmacy working half days.
- 35. Copies of the pharmacy's perpetual inventory log for hydromorphone 2 mg/ml showed that on September 22, 2014, 50 vials of the drug had been sent to the medical/surgical unit. Mussell stated that the nurses had access to the pharmacy after hours. PDH's policies and procedures state that entry into the narcotics cabinet is restricted to registered pharmacists and that Schedule III, IV, and V controlled substances were stored in a locked cabinet in the pharmacy.

- 36. Schuessler asked Mussell if she had the keys to the narcotics cabinet. Mussell took keys off of a wall hook and handed them to the inspector. The inspector asked Mussell if the keys on her wrist ring were to the pharmacy. Mussell said yes. The inspector had Mussell give her the keys.
- 37. DEA 222 forms (order form for schedule I and II controlled substances) had been signed by pharmacists Michael Shimoide ("Shimoide"), Viktoria Zaita ("Zaita"), and Duro. Mussell had signed the delivery logs on the line indicated for a pharmacist to sign and had left the pre printed "RPH" on that line intact without indicating that she was not in fact a pharmacist. It is the pharmacist's responsibility to receive the drugs from the delivery driver and to sign the DEA forms and invoices. Mussell claimed that these duties had been delegated to her. However, PDH had no Power of Attorney ("POA") forms.
- 38. The nurses employed at PDH had access to a night locker to obtain needed medications, as well as access to the pharmacy. PDH maintained a Pharmacy Entry Log as well as a night locker list showing the medications stored in the locker. In and between August 2014 and September 2014, nursing staff had entered the pharmacy approximately 21 times to obtain medications that were available in the night locker as well as candy and chocolate.
- 39. The nurses employed at PDH had access to the pharmacy because the key to the pharmacy is locked in the medication cart, to which all nurses have access.
- 40. On or about September 25, 2014, Inspector P. requested documents from Cardinal Health for the time period from January 1, 2014 through September 24, 2014, including power of attorney forms for any pharmacists who were granted authority by the hospital's DEA registrant to order Schedule II controlled substances on behalf of the pharmacy, and all signed delivery logs for deliveries made to PDH. Schuessler was the registrant for PDH, and there were no power of attorney forms.
- 41. On or about September 30, 2014, Inspector P. returned to PDH with a consultant from the California Department of Public Health. The consultant conducted an inspection of the pharmacy. The consultant and the inspector interviewed nurse M. M. who stated that she had access to the pharmacy and that the pharmacy keys were stored in the Emergency Department

(ED). Floor surveys were obtained that had been conducted between May 28, 2014, and August 28, 2014. The surveys had been completed by Mussell who sometimes had a nurse sign off on them. Floor surveys are required to be conducted by a pharmacist.

- 42. On or about August 20, 2015, Duro was interviewed and he stated that he had never worked for or in the pharmacy except for the day of the first inspection on January 14, 2014.
- 43. PDH submitted a change of PIC on August 11, 2014, to remove Zaita and add Shimoide. This change was not approved because the form was signed by unauthorized person. On September 30, 2014, the Board received a change of PIC from PDH to remove Shimoide and add Schad. The change was approved on October 15, 2014. PDH had gaps in PIC coverage from November 28, 2013 to February 10, 2014, and from June 25, 2014 to September 23, 2014.

### FIRST CAUSE FOR DISCIPLINE

### (Gross Negligence)

- 44. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (c), in that Respondent PDH committed acts or omissions constituting gross negligence, as follows:
- a. On and between October 1, 2013 and January 14, 2014, Respondent PDH authorized or permitted Respondent Mussell, a pharmacy technician, to work in the pharmacy without the direct supervision and control of a pharmacist; to perform the duties of a pharmacist, including signing for deliveries of controlled substances and dangerous drugs and compounding the drug Remicade; and/or to take charge of or act as supervisor, manager and/or pharmacist-in-charge of the pharmacy. Further, on and between May 28, 2014 and August 28, 2014, Respondent PDH authorized or permitted Respondent Mussell to conduct monthly inspections of the floor stock (supplies of drugs for use in medical emergencies) at the nursing units and service areas without a pharmacist's license. In addition, on or about September 23, 2014, Respondent PDH authorized or permitted Respondent Mussell to work in the pharmacy without pharmacist supervision and/or perform the duties of a pharmacist despite being admonished on January 14, 2014, that the pharmacy was not to be operated without a licensed pharmacist.

- b. On and between November 28, 2013 and February 10, 2014, and June 25, 2014 and September 23, 2014, Respondent PDH failed to designate a pharmacist-in-charge of the pharmacy.
- c. In and between January 2014 and September 2014, Respondent PDH authorized or permitted Respondent Mussell to sign for additional deliveries of dangerous drugs and controlled substances when, in fact, Respondent Mussell was not a licensed pharmacist.
- d. Respondent PDH failed to maintain the pharmacy and its facilities, space, fixtures and/or equipment so that drugs were safely and properly secured in that Respondent Mussell and the nursing staff were allowed access to the pharmacy without a pharmacist present and had access to the keys to the pharmacy. Further, on or about September 23, 2014, Respondent Mussell had access to the keys to the pharmacy and the locked narcotics cabinet.

### SECOND CAUSE FOR DISCIPLINE

### (Failure to Notify Board of Disassociation of PIC)

- 45. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent PDH violated Code section 4113, subdivision (d), as follows:
- a. Respondent PDH failed to notify the Board within 30 days of the disassociation of pharmacist-in-charge Viktoria Zaita in that Zaita left her employment at PDH on approximately June 24, 2014, yet the Board was not notified of the disassociation until August 11, 2014.
- b. Respondent PDH failed to notify the Board within 30 days of the disassociation of pharmacist-in-charge Dano in that Dano left her employment at PDH on November 27, 2013, yet the Board was not notified of the disassociation until January 16, 2014.

## THIRD CAUSE FOR DISCIPLINE

# (Receipt of Dangerous Drugs by Unauthorized Person)

46. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivisions (j) and (o), in that Respondent PDH violated Code section 4059.5, subdivision (a), as follows: Respondent PDH authorized or permitted Respondent

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#### SEVENTH CAUSE FOR DISCIPLINE

(Failure to Supervise Sterile Compounding Conducted by Pharmacy Technician)

50. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent PDH violated Title 16, CCR, sections 1735.2, subdivision (i), and 1735.3, subdivision (a)(4), as follows: Respondent PDH authorized or permitted Respondent Mussell, a pharmacy technician, to compound Remicade for consumer J. G. on January 6, 2014, for consumer S. J. on September 16, 2013, October 30, 2013, and December 20, 2013, and for consumer L. S. on October 18, 2013, and December 27, 2013, without pharmacist supervision.

### EIGHTH CAUSE FOR DISCIPLINE

(Failure to Maintain Pharmacy, Fixtures, and Equipment

So that Drugs Were Safely and Properly Secured)

51. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent PDH violated Title 16, CCR, section 1714, subdivision (b), by failing to maintain the pharmacy and its facilities, space, fixtures and/or equipment so that drugs were safely and properly secured, as set forth in paragraph 44(d) above.

# NINTH CAUSE FOR DISCIPLINE

(Failure to Perform Monthly Inspections of Floor Stock)

52. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that on and between May 28, 2014 and August 28, 2014, in that Respondent PDH violated Title 22, CCR, section 70263, subdivision (f)(3), as follows: Respondent PDH authorized or permitted Respondent Mussell, a pharmacy technician, to conduct monthly inspections of the floor stock at the nursing units and service areas when, in fact, Respondent Mussell was not a licensed pharmacist. Further, on and between June 28, 2013 and March 7, 2014, Respondent PDH failed to ensure that at least one pharmacist took part in or was made a part of the hospital's pharmacy and therapeutics committee.

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# TENTH CAUSE FOR DISCIPLINE

# (Unlawful Access to Hospital Pharmacy after Hours)

53. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that in and between August 2014 and September 2014, Respondent PDH violated Title 22, CCR, section 70263, subdivision (n), by allowing the nursing staff to access the pharmacy when it was closed.

# **ELEVENTH CAUSE FOR DISCIPLINE**

# (Failure to Complete Compounding Self-Assessment)

54. Respondent PDH is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent PDH violated Title 16, CCR, section 1735.2, subdivision (j), as follows: Respondent PDH failed to ensure that pharmacists-in-charge Mark LeRoy and Respondent Dano had completed compounding self-assessments, as set forth in paragraph 29 above.

# TWELFTH CAUSE FOR DISCIPLINE

# (Failure to Notify Board of Disassociation as PIC)

55. Respondent Dano is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Dano violated Code section 4113, subdivision (d), by failing to notify the Board within 30 days of disassociating as the pharmacist-in-charge for PDH, as set forth in paragraph 45(b) above.

# THIRTEENTH CAUSE FOR DISCIPLINE

# (Receipt of Dangerous Drugs by Unauthorized Person)

56. Respondent Dano is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivisions (j) and (o), in that Respondent Dano violated Code section 4059.5, subdivision (a), as follows: On or about December 31, 2013, Respondent Dano, as pharmacist-in-charge of record for PDH, authorized or permitted Respondent Mussell to receive and/or sign for dangerous drugs and/or controlled substances when, in fact, Respondent Mussell was not a licensed pharmacist.

#### FOURTEENTH CAUSE FOR DISCIPLINE

### (Failure to Provide Supervision of Pharmacy Technician)

57. Respondent Dano is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Dano violated Code section 4115, as follows: On and between October 25, 2013 and January 14, 2014, Respondent Dano, as pharmacist-in-charge of record for PDH, authorized or permitted Respondent Mussell, a pharmacy technician, to work in the pharmacy without Respondent Dano's direct supervision and control and to perform the duties of a pharmacist, including, but not limited to, signing for deliveries of controlled substances and dangerous drugs from suppliers and compounding the drug Remicade as set forth in paragraph 50, above.

### FIFTEENTH CAUSE FOR DISCIPLINE

## (Failure to Supervise Sterile Compounding Conducted by Pharmacy Technician)

58. Respondent Dano is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Dano violated Title 16, CCR, sections 1735.2, subdivision (i), and 1735.3, subdivision (a)(4), as follows: Respondent Dano, as pharmacist-in-charge of record for PDH, failed to supervise sterile compounding conducted by Respondent Mussell, a pharmacy technician, as set forth in paragraph 50 above.

## SIXTEENTH CAUSE FOR DISCIPLINE

# (Failure to Maintain Pharmacy, Fixtures, and Equipment So that Drugs Were Safely and Properly Secured)

59. Respondent Dano is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Dano violated Title 16, CCR, section 1714, subdivision (b), as follows: On and between October 25, 2013 and January 14, 2014, Respondent Dano, as pharmacist-in-charge of record for PDH, failed to maintain the pharmacy and its facilities, space, fixtures and/or equipment so that drugs were safely and properly secured in that Respondent Dano knew, or should have known, that Respondent Mussell had access to the keys to the pharmacy and the locked narcotics cabinet.

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## SEVENTHEENTH CAUSE FOR DISCIPLINE

# (Failure to Complete Compounding Self-Assessment)

60. Respondent Dano is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Dano violated Title 16, CCR, section 1735.2, subdivision (j), as follows: Respondent Dano failed to complete a compounding self-assessment within 30 days of becoming the pharmacist-in-charge for Respondent PDH as set forth in paragraph 29, above.

## **EIGHTEENTH CAUSE FOR DISCIPLINE**

## (Failure to Complete Biennial Inventory)

61. Respondent Dano is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Dano violated Title 21, CFR, section 1304.11, subdivision (c), as follows: On or before January 14, 2014, Respondent Dano failed to complete or have available at the pharmacy a biennial inventory of all stocks of controlled substances on hand at the pharmacy.

# **NINETEENTH CAUSE FOR DISCIPLINE**

# (Working as a Pharmacy Technician without Pharmacist Supervision)

62. Respondent Mussell is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Mussell violated Code section 4115 by working as a pharmacy technician at Plumas District Hospital Pharmacy without the direct supervision and control of a pharmacist, as set forth in paragraph 44(a) above.

# TWENTIETH CAUSE FOR DISCIPLINE

# (Engaging in Practice as a Pharmacist without a License)

63. Respondent Mussell is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Mussell violated Code section 4329 by taking charge of or acting as supervisor, manager, or pharmacist-in-charge of PDH Pharmacy and compounding or dispensing prescriptions or furnishing dangerous drugs without a pharmacist's license, as follows:

- a. Respondent Mussell signed for deliveries of controlled substances and dangerous drugs from suppliers, compounded the drug Remicade without pharmacist supervision, and conducted monthly inspections of the floor stock at the nursing units and service areas, as set forth in paragraph 44(a) above. Further, on or about September 23, 2014, Respondent Mussell worked in the pharmacy without pharmacist supervision and/or performed the duties of a pharmacist despite having been directly admonished prior to that date that Respondent Mussell could never work in the pharmacy without the supervision of a licensed pharmacist
- b. Respondent Mussell had access to the keys to the pharmacy and the locked narcotics cabinet, as set forth in paragraph 44(d) above.

## TWENTY-FIRST CAUSE FOR DISCIPLINE

### (Fraudulent Representation)

64. Respondent Mussell is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (o), in that Respondent Mussell violated Code section 4322 by fraudulently representing herself to be a licensed pharmacist, as follows: On and between December 31, 2013 and September 23, 2014, Respondent Mussell signed delivery logs as the "Rph" (pharmacist) upon receipt of dangerous drugs and controlled substances when, in fact, Respondent Mussell was not a licensed pharmacist.

# TWENTY-SECOND CAUSE FOR DISCIPLINE

# (Knowingly Signing Documents Containing False Representations)

65. Respondent Mussell is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (g), in that Respondent Mussell knowingly made or signed documents that falsely represented the existence or nonexistence of a state of facts, as set forth in paragraph 64 above.

## TWENTY-THIRD CAUSE FOR DISCIPINE

# (Subverting or Attempting to Subvert an Investigation of the Board)

66. Respondent Duro is subject to disciplinary action for unprofessional conduct pursuant to Code section 4301, subdivision (q), in that Respondent Duro engaged in conduct that subverted or attempted to subvert an investigation of the Board, a follows: On or about August 20, 2015,

1	Respondent Duro stated that he had never worked for or in the pharmacy except for the day of the		
2	inspection on January 14, 2014. In fact, Respondent Duro worked in the capacity as pharmacist		
3	for PDH when he signed DEA 222 forms on December 31, 2013 and January 28, 2014, to order		
4	Schedule II controlled substances on behalf of the pharmacy. Further, Respondent Duro signed a		
5	Cardinal Health delivery log on January 2, 2014, showing that he received a delivery of the		
6	controlled substances fentanyl, hydromorphone, and morphine.		
7	TWENTH-FOURTH CAUSE FOR DISCIPLINE		
8	(Aiding or Abetting Violations of the Pharmacy Law		
9	and State Laws Governing Pharmacy)		
10	67. Respondent Duro is subject to disciplinary action for unprofessional conduct pursuant		
11	to Code section 4301, subdivision (o), in that Respondent Duro assisted in or abetted Respondent		
12	Mussell, a pharmacy technician, in violating Code section 4115, as follows: On or about		
13	December 31, 2013 and January 2, 2014, Respondent Duro was present in the pharmacy, as set		
14	forth in paragraph 66 above. Respondent Duro knew, or should have known, that on those dates		
15	during times that he was not in the pharmacy, Respondent Mussell was working in the pharmacy		
16	alone without the direct supervision and control of a pharmacist.		
17	TWENTY-FIFTH CAUSE FOR DISCIPLINE		
18	(Signature of DEA 222 Forms by Unauthorized Persons)		
19	68. Respondent Duro is subject to disciplinary action for unprofessional conduct pursuant		
20	to Code section 4301, subdivisions (j) and (o), in that Respondent Duro violated Title 21, CFR,		
21	sections 1305.05, subdivision (a), and 1305.12, subdivision (d), as follows: Respondent Duro		
22	signed DEA 222 forms upon delivery or receipt of Schedule II controlled substances when, in		
23	fact, he had not been granted power of attorney to sign the DEA forms, as set forth in paragraph		
24	47 above.		
25	PRAYER		

26

27

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and that following the hearing, the Board of Pharmacy issue a decision:

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,

1	1.	Revoking or suspending Hospital Pharmacy Permit Number HPE 32553 and Drug		
2	Room Permit Number DRE 32553, issued to Plumas District Hospital, doing business as Pluma			
3	District Hospital Pharmacy;			
4	2.	2. Revoking or suspending Pharmacist License Number RPH 35371, issued to Darlene		
5	Dano;			
6	3.	Revoking or suspending Pharmacy Technician Registration Number TCH 135012,		
7	issued to C	Cheryl Ann Mussell;		
8	4.	Revoking or suspending Pharmacist License Number RPH 61786, issued to Raymon		
9	Miranda D	uro;		
10	5.	Ordering Plumas District Hospital, doing business as Plumas District Hospital		
11	Pharmacy, Darlene Dano, Cheryl Ann Mussell, and Raymond Miranda Duro to pay the Board of			
12	Pharmacy the reasonable costs of the investigation and enforcement of this case, pursuant to			
13	Business and Professions Code section 125.3; and			
14	6	Taking such other and further action as deemed necessary and proper.		
15 16	DATED:	11/4/16 Dugina Heald		
17		VIRGINIA HEROLD Executive Officer		
18		Board of Pharmacy Department of Consumer Affairs		
19		State of California  Complainant		
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NEVADA STATE BOARD

### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,	) CASE NO. 18-013-PT-N
Petitioner,	
$\mathbf{V}_{ullet}$	
CHERYL MUSSELL, PT, Certificate of Registration No. PT00058,	<ul><li>NOTICE OF INTENDED ACTION</li><li>AND ACCUSATION</li></ul>
Respondent.	

Larry L. Pinson, in his official capacity as Executive Secretary of the Nevada State Board of Pharmacy, makes the following that will serve as both a notice of intended action under Nevada Revised Statutes (NRS) 233B.127(3), and as an accusation under NRS 639.241.

# **JURISDICTION**

I.

The Nevada State Board of Pharmacy (Board) has jurisdiction over this matter because Respondent Cheryl Mussell, P.T. (Mussell), Certificate of Registration No. PT00058, was a registered pharmaceutical technician with the Board at the time of the events alleged herein.

#### **FACTUAL ALLEGATIONS**

II.

In May 2017, the California Board of Pharmacy (CA Board) revoked Mussell's California Pharmacy Technician Registration No. TCH 135012.

III.

The CA Board revoked Mussell's registration for unprofessional conduct (practicing pharmacy and representing herself to be a pharmacist without a pharmacist license).

IV.

The CA Board revoked Mussell's technician registration after the CA Board served her with an Accusation that satisfied the requirements of California law.

The CA Board found Mussell guilty by default of the allegations stated in the CA Accusation after Mussell failed to respond to the CA Accusation.

VI.

The CA Board found "the charges and allegations in [the CA Accusation] are separately and severally, found to be true and correct by clear and convincing evidence."

VII.

The events that resulted in Mussell's California discipline, which the CA Board found to be true, are summarized as follows:

1. Mussell worked for Plumas District Hospital Pharmacy (PDH) as a Pharmacy Technician during the events alleged by the CA Board.

#### January 14, 2014 Inspection

- 2. Inspectors from the CA Board (CA Inspectors) inspected PDH in January 2014 and found Mussell working in the pharmacy without pharmacist supervision.
- 3. Mussell identified Raymond Duro as PDH's pharmacist-in-charge (PIC) and told the CA Inspectors that Duro was at another hospital inspecting its drug room when the CA Inspectors arrived.
- 4. During the inspection, the CA Inspectors observed Mussell checking in a drug order from a wholesaler and saw liquid lorazepam, a Schedule III controlled substance, on the pharmacy counter.
  - 5. Mussell told the CA Inspectors that she had signed for the order.
- 6. The CA Inspectors requested and obtained documents from PDH, which revealed that Mussell had compounded the drug Remicade without pharmacist supervision.
- 7. PDH's records also showed that Mussell worked in the pharmacy when there was no pharmacist on duty approximately 11 times in October 2013, 7 times in November 2013, and 22 times in December 2013 through January 14, 2014.

- 8. PDH's records further showed that Mussell worked in the pharmacy approximately 11 times in October 2013, and 12 times in November 2013, when a pharmacist was present for only part of the day.
- 9. The CA Inspectors issued an inspection report that stated "[u]nder no circumstances is the pharmacy to be operated without a licensed pharmacist. No keys in possession of anyone other than by security for access of the Pharmacist only."
- 10. A CA Inspector asked Mussell if she understood she could never work in a pharmacy without supervision of a licensed pharmacist. "Mussell stated that she understood." **September 23, 2014 Inspection**
- 11. A CA Inspector returned to PDH on or about September 23, 2014, to conduct an inspection. She again found Mussell working there without pharmacist supervision.
- 12. PDH's policies and procedures state that entry into the narcotics cabinet is restricted to registered pharmacists and that Schedule III, IV and V controlled substances were stored in a locked cabinet in the pharmacy.
- During the September 23 inspection, the CA Inspector found that Mussell had access to a set of keys to the narcotics cabinet, which were stored on a wall hook in the pharmacy. The CA Inspector also found that Mussell had possession of a set of keys to the pharmacy on her wrist ring.
- 14. The CA Inspector also found that Mussell had signed the delivery logs for Schedule II medications at PDH. She left the pre-printed "RPH" on the signature line intact without indicating that she is not a pharmacist.
- 15. Mussell claimed that PDH had delegated the duties of accepting deliveries and signing delivery logs to her even though it is a pharmacist's responsibility to receive drugs from delivery drivers and sign DEA forms and invoices.
- 16. PDH had no Power of Attorney forms indicating who had authority to order controlled substances and accept deliveries.

#### September 30, 2014 Inspection

17. The CA Inspector returned to PDH on September 30, 2014 and again found Mussell had engaged in conduct that is reserved for a registered pharmacist. "Floor surveys were obtained that had been conducted between May 28, 2014, and August 28, 2014. The surveys had been completed by Mussell when they are required to be conducted by a pharmacist."

VIII.

The CA Board issued a *Default Decision and Order* (CA Order) on June 7, 2017, in which the CA Board found Mussell in default for failing to respond to the CA Accusation and revoked Mussell's Pharmacy Technician Registration No. TCH 135012.

IX.

The CA Board revoked Mussell's pharmaceutical technician registration on the basis that:

[Mussell] engaged in the practice as a pharmacist without a license by signing for deliveries from suppliers of controlled substances and dangerous drugs, compounded the drug Remicade without pharmacist supervision, worked in the pharmacy without pharmacist supervision, conducted monthly inspections of floor stock at the nursing units and service areas, and had access to keys to the pharmacy and the locked narcotics cabinet.

[Mussell] fraudulently represented herself to be a licensed pharmacist in that she signed delivery logs where the signature line said "Rph" indicating that she was in fact a licensed pharmacist.

[Mussell] knowingly made or signed documents that falsely represented the existence or nonexistence of a state of fact by signing delivery logs indicating that she was a licensed pharmacist.

X.

The CA Board revoked Mussell's Pharmacy Technician Registration No TCH 135012, effective June 7, 2017.

### **FIRST CAUSE OF ACTION**

XI.

"The Board may suspend or revoke any . . . registration . . . issued pursuant to this chapter . . . if the holder or applicant . . . [h]as had a certificate, license or permit suspended or revoked

in another state on grounds which would cause suspension or revocation of a certificate, license or permit in this State." NRS 639.210(14).

The CA Board revoked Mussell's CA Pharmacy Technician Registration because she (1) engaged in the practice of pharmacy without being a registered pharmacist, (2) fraudulently held herself out as a pharmacist when she is not, and (3) signed documents that falsely indicate that she is a pharmacist.

Mussell's conduct, as found by the CA Board, is conduct that would be grounds for the suspension or revocation of her Nevada Pharmaceutical Technician Registration pursuant to Nevada Revised Statutes (NRS) 639.210(14). *See* NRS 639.210(1) (not of good moral character); NRS 639.210(4) (guilty of unprofessional conduct as defined in NAC 639.945(1)(h)); NRS 639.210(6) (convicted of a violation of a drug-related law in another state); NRS 639.210(11) (violated a provision of drug-related federal law (21 C.F.R. §1305.05 and 21 C.F.R. §1305.12)) and NRS 639.210(12) (violating provisions of NRS Chapter 639).

XII.

Mussell's Pharmaceutical Technician Registration, Certificate of Registration No. PT00058, is therefore subject to discipline, including possible suspension or revocation, pursuant to NRS 639.210(1), (4), (6), (11), (12) and (14), as well as NRS 639.255.

XIII.

WHEREFORE, it is requested that the Nevada State Board of Pharmacy take appropriate disciplinary action with respect to the certificate of registration of respondent Cheryl Mussell.

Signed this 22 day of March 2018.

J. David Wuest, R.Ph.,

Deputy Executive Secretary

Nevada State Board of Pharmacy

# **NOTICE TO RESPONDENT**

You have the right to show the Nevada State Board of Pharmacy that your conduct, as alleged above, complies with all lawful requirements regarding your certificate of registration. To do so, you must mail to the Board within twenty (20) days of your receipt of the Notice of Intended Action and Accusation a written statement showing your compliance.

#### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,	) CASE NO. 18-013-PT-N
	)
Petitioner,	)
v.	)
	) STATEMENT TO THE RESPONDENT
CHERYL MUSSELL, PT,	) NOTICE OF INTENDED ACTION
Certificate of Registration No. PT00058,	) AND ACCUSATION
	) RIGHT TO HEARING
Respondent.	)
•	/

TO THE RESPONDENT ABOVE-NAMED: PLEASE TAKE NOTICE THAT:

I.

Pursuant to the authority and jurisdiction conferred upon the Nevada State Board of Pharmacy (Board) by NRS 639.241 to NRS 639.2576, inclusive, and NRS chapter 233B, a *Notice of Intended Action and Accusation* has been filed with the Board by the Petitioner, Larry L. Pinson, Executive Secretary for the Board, alleging grounds for imposition of disciplinary action by the Board against you and your pharmacist license, as is more fully explained and set forth in the *Notice of Intended Action and Accusation* served herewith and hereby incorporated reference herein.

II.

You have the right to a hearing before the Board to answer the allegations in the *Notice of Intended Action and Accusation* and present evidence and argument on all issues involved, either personally or through counsel. Should you desire a hearing, it is required that you complete two copies of the *Answer and Notice of Defense* documents served herewith and file said copies with the Board within twenty (20) days of receipt of this *Statement and Notice*, and of the *Notice of Intended Action and Accusation* served within.

III.

The Board has scheduled your hearing on this matter for Wednesday, June 6, 2018, at 9:00 a.m. or soon thereafter. The hearing will occur at the Hyatt Place, 1790 E. Plumb Lane, Reno, Nevada.

Pursuant to NRS 241.033 and 241.034, please be advised that the hearing is a public meeting, and the Board may, without further notice, take administrative action against you if the Board determines that such administrative action is warranted after considering your character, alleged misconduct, professional competence, or physical or mental health. The Board at its discretion may go into closed session to consider your character, alleged misconduct, professional competence, or physical or mental health. You may attend any closed session, have an attorney or other representative of your choosing present during any closed session, and present written evidence, provide testimony, and present witnesses relating to your character, alleged misconduct, professional competence, or physical or mental health during any closed session.

V.

Failure to complete and file your Notice of Defense with the Board and thereby request a hearing within the time allowed shall constitute a waiver of your right to a hearing in this matter and give cause for the entering of your default to the Notice of Intended Action and Accusation filed herein, unless the Board, in its sole discretion, elects to grant or hold a hearing nonetheless.

DATED this 22 day of March 2018.

J. David Wuest, R.Ph.,

Deputy Executive Secretary

Nevada State Board of Pharmacy

#### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,	)	CASE NO. 18-013-PT-N
Petitioner,	)	
v.	)	
CHERYL MUSSELL, PT	)	ANSWER AND NOTICE
Certificate of Registration No. PT00058,	)	OF DEFENSE
Respondent.	)	
	/	

Respondent above named, in answer to the *Notice of Intended Action and Accusation* filed in the above-entitled matter before the Nevada State Board of Pharmacy, declares:

1. That her objection to the *Notice of Intended Action and Accusation* as being incomplete or failing to state clearly the charges against her, is hereby interposed on the following grounds: (State specific objections or insert "none").

2. That, in answer to the Notice of Intended Action and Accusation, she admits, denies
and alleges as follows:
I homohy doologo and do normality of the day
I hereby declare, under penalty of perjury, that the foregoing Answer and Notice of Defense, and
all facts therein stated, are true and correct to the best of my knowledge.
DATED this day of April 2018.
Diview and and of April 2016.
CHERYL MUSSELL, PT

### BEFORE THE NEVADA STATE BOARD OF PHARMACY

APR 27 2018

NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD	) CASE N	NO. 17-095-CS-S		
v.	Petitioner,		E OF INTENDED A	CTION
DAVID J. ADAMS, D.O., C Registration No. CS11506,	Certificate of	)		
. 10.1	Respondent.	), /		

Larry L. Pinson, in his official capacity as Executive Secretary of the Nevada State Board of Pharmacy, makes the following that will serve as both a notice of intended action under Nevada Revised Statutes (NRS) 233B.127(3), and as an accusation under NRS 639.241.

#### **JURISDICTION**

I.

The Nevada State Board of Pharmacy ("Pharmacy Board") has jurisdiction over this matter and this respondent because at the time of the events alleged herein, Respondent David J. Adams, D.O., held a Nevada Controlled Substance Registration, Certificate No. CS11506, issued by the Pharmacy Board.

### **FACTUAL ALLEGATIONS**

II.

On April 10, 2018, the Nevada State Board of Osteopathic Medicine ("Osteopathic Board") approved and entered a Settlement Agreement and Order *In the Matter of: David J. Adams*, D.O., Case No. AD1706001 (the "Order").

III.

The "Pertinent Facts" as set forth in the Order include:

 a. David Adams, D.O. is licensed by the Board to practice osteopathic medicine in Nevada (License No. 1074). Dr. Adams is board certified in anesthesiology. Order, ¶

1.

- b. In February 2017, the Board's office received information upon which the Board's staff initiated an investigation relating to Dr. Adams' practice of medicine. The information indicated that Dr. Adams was engaged in the general practice of medicine in addition to his practice as an anesthesiologist in various institutional settings, and the information indicated concerns with Dr. Adams' practices as a general practitioner. Order, ¶ 2.
- with Ronald Foote, M.D. for over 15 years. On May 30, 2014, Dr. Foote and the Nevada State Board of Medical Examiners (BME) entered into a stipulated indefinite suspension of Dr. Foote's license on May 30, 2014 that was followed in July 2014 with the commencement of a disciplinary action by the BME against Dr. Foote. The disciplinary action was resolved and the indefinite suspension was modified by a Settlement Agreement and Order Lifting Suspension entered by the BME and Dr. Foote on June 3, 2016. As a result of the disciplinary actions by the BME against Dr. Foote, since May 30, 2014, Dr. Foote did not have a DEA registration or a Nevada Controlled Substances Registration, meaning that Dr. Foote was prohibited from prescribing, administering, possessing, or distributing controlled substances to his patients. Order, ¶ 3.
- d. When Dr. Foote's license was restored with conditions in June 2016, Dr. Adams assisted Dr. Foote with Dr. Foote's general practice from Dr. Foote's office at Las Vegas Pain and Wellness Center, 6773 W. Charleston Boulevard in Las Vegas, Nevada. The practices developed and implemented by Dr. Foote and Dr. Adams were that Dr. Foote would see a patient at his office, and when Dr. Foote determined that a patient would need medications, Dr. Foote would prescribe any

- dangerous drugs himself and Dr. Adams would prescribe any controlled substances for the patient. When Dr. Adams prescribed controlled substances for Dr. Foote's patients, he did so on a prescription blank containing his name on top, along with Dr. Foote's name, and the address of the Las Vegas Pain and Wellness Center, indicating that he was doing so as a physician employed at or working from Dr. Foote's practice at the Las Vegas Pain and Wellness Center. Order, ¶ 4.
- e. The focus of the Board's investigation was prescriptions Dr. Adams wrote for Dr. Foote's patients for promethazine HCL and codeine phosphate syrup, a controlled substance in Schedule V. Regarding these prescriptions, Dr. Adams did not see, touch, or examine any of Dr. Foote's patients who received these prescriptions. Instead, Dr. Foote provided Dr. Adams' prescriptions to Dr. Foote's patients by filling in the patients' names in prescription blanks from Las Vegas Pain and Wellness Center on which Dr. Adams had pre-signed and pre-filled out the drug information, leaving the patient name blank. Dr. Adams provided such prescription blanks to Dr. Foote for Dr. Foote to complete and provide to Dr. Foote's patients. Dr. Adams would ratify the promethazine HCL and codeine phosphate syrup prescriptions filled out and issued by Dr. Foote after reviewing Dr. Foote's chart notes for the patients and after the prescriptions had been issued. Dr. Adams made no medical notes of his own regarding any of the patients to whom his pre-signed prescriptions were issued by Dr. Foote. Order, ¶ 5.
- f. On November 30, 2017, Dr. Foote's office was searched pursuant to a warrant by officers and agents from the federal Drug Enforcement Agency (DEA) Tactical Diversion Squad. Based upon the evidence seized and admissions made by Dr. Foote, Dr. Foote was arrested and was booked into the Clark County Detention

Center. Order, ¶ 6.

- g. As part of the investigation of Dr. Foote's medical practice, Dr. Foote was interviewed at length on November 30, 2017. Dr. Adams was interviewed on December 13, 2017. The interviews and evidence obtained pursuant to the DEA's investigation showed that Dr. Foote's examinations of his patients were cursory and inadequate, that based upon these examinations he would render a diagnosis that was merely pretextual, and then based upon the pretextual diagnosis he would issue prescriptions to the patients for promethazine HCL and codeine phosphate syrup using the pre-signed prescription blanks provided to him by Dr. Adams. Dr. Foote would then collect cash from the patient. Order, ¶ 7.
- h. The interviews and evidence obtained pursuant to the DEA's investigation included admissions by Dr. Adams that he knew of Dr. Foote's practices, that he knowingly provided pre-signed blank prescriptions from Las Vegas Pain and Wellness Center for Dr. Foote to facilitate his practice. The pre-signed prescriptions blanks would be prepared by Dr. Adams for promethazine HCL and codeine phosphate syrup 473 ml., and that Dr. Adams acknowledged that he did not know or understand the quantity measurement for 473 ml. or whether it was large or small. Order, ¶ 8.
- i. On February 14, 2018, a criminal complaint was filed in the Las Vegas Justice Court against Dr. Adams (Case No. 18F02513X), charging Dr. Adams with four counts of conspiracy to violate the controlled substances act (NRS 453.401(l)(a)) and four counts of possession of signed prescription blanks (NRS 453.331(l)(a)). All eight counts are felonies. Dr. Adams' initial appearance regarding the criminal complaint is scheduled for March 14, 2018. Order, ¶ 9.
- j. Based upon the above facts, on February 27, 2018, the IBM and the Board's

Executive Director issued an Order of Summary Suspension which was subsequently served on Dr. Adams. Order, ¶ 10.

IV.

The Order also includes the following acknowledgment: "Dr. Adams admits that the facts contained in the "Pertinent Facts" section constitute violations of NRS 633.131(1)(k) and NRS 633.511(1)(a)." Order, pg. 5, 11. 4-7.

NRS 633.131 provides:

- 1. "Unprofessional conduct" includes:
- (k) Knowingly or willfully disobeying regulations of the State Board of Health, the State Board of Pharmacy or the State Board of Osteopathic Medicine.

NRS 633.511 provides:

- 1. The grounds for initiating disciplinary action pursuant to this chapter are:
  - (a) Unprofessional conduct.

### APPLICABLE LAW

V.

A physician must be licensed to prescribe controlled substances. NRS 453.226; 21 CFR § 1306.03.

VI.

A physician may prescribe controlled substances only for a legitimate medical purpose and in the usual course of his professional practice. NRS 453.381(1); 21 CFR § 1306.04.

VII.

Each written prescription for a controlled substance must contain the handwritten signature of the prescribing practitioner. NRS 639.013(1)(a); NRS 639.2353(2); NAC 453.440(1)(c); 21 CFR § 1306.05.

#### VIII.

"Performing or in any way being a party to any fraudulent or deceitful practice or transaction" constitutes "unprofessional conduct and conduct contrary to the public interest." NAC 639.945(1)(h).

#### IX.

A licensee "[p]erforming any of his or her duties as the holder of a license, certificate or registration issued by the Board . . . in an incompetent, unskillful or negligent manner" constitutes "unprofessional conduct and conduct contrary to the public interest." NAC 639.945(1)(i).

#### X.

"Aiding or abetting a person not licensed to practice pharmacy in the State of Nevada" constitutes "unprofessional conduct and conduct contrary to the public interest." NAC 639.945(1)(j).

#### XI.

"Prescribing a drug as a prescribing practitioner to a patient with whom the prescribing practitioner does not have a bona fide therapeutic relationship" constitutes "unprofessional conduct and conduct contrary to the public interest." NAC 639.945(1)(o).

#### XII.

The Board may suspend or revoke a registration issued pursuant to NRS 453.231 to prescribe or otherwise dispense a controlled substance upon a finding that the registrant has committed an act that would render registration inconsistent with the public interest. NRS 453.236(1)(d) and NRS 453.241(1).

#### XIII.

Engaging in conduct that constitutes unprofessional conduct or that is contrary to the public interest is grounds for suspension or revocation of any license issued by the Board. NRS 639.210(4).

#### XIV.

Violating any provision of the Federal Food, Drug and Cosmetic Act or any other federal law or regulation relating to prescription drugs is grounds for suspension or revocation of any license issued by the Board. NRS 639.210(11).

#### XV.

Violating, attempting to violate, assisting or abetting in the violation of or conspiring to violate any law or regulation relating to drugs, the manufacture or distribution of drugs or the practice of pharmacy is grounds for suspension or revocation of any license issued by the Board. NRS 639.210(12).

#### FIRST CAUSE OF ACTION

#### XVI.

By providing pre-signed prescription blanks to Dr. Foote, who is not licensed to prescribe controlled substances, and facilitating the issuance of prescriptions for promethazine HCL and codeine phosphate syrup 473 ml., a Schedule V controlled substance, to patients with whom he does not have a bona fide therapeutic relationship, Dr. Adams performed his duties as the holder of a Nevada Controlled Substance Registration in an incompetent, unskillful or negligent manner and engaged in unprofessional conduct and conduct contrary to the public interest pursuant to NAC 639.945(1)(i), and is subject to discipline pursuant to NRS 639.210(4) and NRS 639.255.

### **SECOND CAUSE OF ACTION**

#### XVII.

By providing pre-signed prescription blanks to Dr. Foote, who is not licensed to prescribe controlled substances, and facilitating the issuance of prescriptions for a controlled substance to patients with whom he does not have a bona fide therapeutic relationship, Dr. Adams was a party to a fraudulent or deceitful practice or transaction and engaged in unprofessional conduct and conduct contrary to the public interest pursuant to NAC 639.945(1)(h), and is subject to discipline pursuant to NRS 639.210(4) and NRS 639.255.

### THIRD CAUSE OF ACTION

#### XVIII.

By providing pre-signed prescription blanks to Dr. Foote, who is not licensed to prescribe controlled substances, and facilitating the issuance of prescriptions for a controlled substance to patients with whom he does not have a bona fide therapeutic relationship, Dr. Adams aided or abetted a person not licensed to practice pharmacy in the State of Nevada and engaged in unprofessional conduct and conduct contrary to the public interest pursuant to NAC 639.945(1)(j), and is subject to discipline pursuant to NRS 639.210(4) and NRS 639.255.

### **FOURTH CAUSE OF ACTION**

#### XIX.

By prescribing a controlled substance for patients with whom he does not have a bona fide therapeutic relationship and outside the usual course of his professional practice as an anesthesiologist, Dr. Adams engaged in unprofessional conduct and conduct contrary to the public interest pursuant to NAC 639.945(1)(0), and is subject to discipline pursuant to NRS 639.210(4) and NRS 639.255.

#### FIFTH CAUSE OF ACTION

#### XX.

By prescribing a controlled substance for patients with whom he does not have a bona fide therapeutic relationship and outside the usual course of his professional practice as an anesthesiologist, Dr. Adams violated 21 CFR § 1306.04. By providing pre-signed prescription blanks to Dr. Foote, who is not licensed to prescribe controlled substances, and facilitating the issuance of prescriptions for a controlled substance, Dr. Adams violated 21 CFR § 1306.03 and CFR § 1306.05. He is therefore subject to discipline pursuant to NRS 639.210(11) and NRS 639.255.

### **SIXTH CAUSE OF ACTION**

#### XXI.

By providing pre-signed prescription blanks to Dr. Foote, who is not licensed to prescribe controlled substances, and facilitating the issuance of prescriptions for a controlled substance to patients with whom he does not have a bona fide therapeutic relationship, Dr. Adams violated, attempted to violate, assisted or abetted in the violation of or conspired to violate NRS 453.331(1)(a), NRS 453.381(1), NRS 453.401(1)(a), NRS 639.013(1)(a), NRS 639.2353(2), NAC 453.440(1)(c), 21 CFR § 1306.03, 21 CFR § 1306.04 and/or 21 CFR § 1306.05, and is subject to discipline pursuant to NRS 639.210(12) and NRS 639.255.

### **SEVENTH CAUSE OF ACTION**

#### XXII.

By providing pre-signed prescription blanks to Dr. Foote, who is not licensed to prescribe controlled substances, and facilitating the issuance of prescriptions for a controlled substance to patients with whom he does not have a bona fide therapeutic relationship, Dr. Adams committed an act that would render his Nevada Controlled Substance Registration

inconsistent with the public interest pursuant to NRS 453.231, and is subject to discipline pursuant to NRS 453.236(1)(d) and NRS 453.241(1).

#### XXIII.

WHEREFORE it is requested that the Nevada State Board of Pharmacy take appropriate disciplinary action with respect to the certificate of registration of this respondent.

DATED this 27 day of April, 2018.

J. David Wuest, Deputy Executive Secretary Nevada State Board of Pharmacy on behalf of Larry L. Pinson, Executive Secretary

### **NOTICE TO RESPONDENT**

You have the right to show the Nevada State Board of Pharmacy that your conduct, as alleged above, complies with all lawful requirements regarding your certificate of registration. To do so, you must mail to the Board within twenty (20) days of your receipt of this Notice of Intended Action and Accusation a written statement showing your compliance.

#### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,	) STATEMENT TO
	) THE RESPONDENT
Petitioner,	) AND NOTICE OF HEARING
V.	)
	) CASE NO. 17-095-CS-S
DAVID J. ADAMS, D.O., Certificate of	)
Registration No. CS11506,	)
	)
Respondent.	/

TO THE RESPONDENT ABOVE-NAMED: PLEASE TAKE NOTICE THAT:

I.

Pursuant to the authority and jurisdiction conferred upon the Nevada State Board of Pharmacy (Board) by NRS 639.241 to NRS 639.2576, inclusive, and NRS chapter 233B, a Notice of Intended Action and Accusation has been filed with the Board by the Petitioner, Larry L. Pinson, Executive Secretary for the Board, alleging grounds for imposition of disciplinary action by the Board against you, as is more fully explained and set forth in the Notice of Intended Action and Accusation served herewith and hereby incorporated reference herein.

II.

You have the right to a hearing before the Board to answer the Notice of Intended Action and Accusation and present evidence and argument on all issues involved, either personally or through counsel. Should you desire a hearing, it is required that you complete two copies of the Answer and Notice of Defense documents served herewith and file said copies with the Board within twenty (20) days of receipt of this Statement and Notice, and of the Notice of Intended Action and Accusation served within.

III.

The Board has scheduled your hearing on this matter for Wednesday, June 6, 2018, at 9:00 a.m. or soon thereafter. The hearing will occur at the Hyatt Place Reno-Tahoe, 1790 E. Plumb Ln., Reno, NV 89502.

Pursuant to NRS 241.033 and 241.034, please be advised that the hearing is a public meeting, and the Board may, without further notice, take administrative action against you if the Board determines that such administrative action is warranted after considering your character, alleged misconduct, professional competence, or physical or mental health. The Board at its discretion may go into closed session to consider your character, alleged misconduct, professional competence, or physical or mental health. You may attend any closed session, have an attorney or other representative of your choosing present during any closed session, and present written evidence, provide testimony, and present witnesses relating to your character, alleged misconduct, professional competence, or physical or mental health during any closed session.

V.

Failure to complete and file your Notice of Defense with the Board and thereby request a hearing within the time allowed shall constitute a waiver of your right to a hearing in this matter and give cause for the entering of your default to the Notice of Intended Action and Accusation filed herein, unless the Board, in its sole discretion, elects to grant or hold a hearing nonetheless.

DATED this 27 day of April, 2018.

J. David Wuest, Deputy Executive Secretary Nevada State Board of Pharmacy on behalf of Larry L. Pinson, Executive Secretary

#### BEFORE THE NEVADA STATE BOARD OF PHARMACY

NEVADA STATE BOARD OF PHARMACY,	)	ANSWER AND
	)	NOTICE OF DEFENSE
Petitioner,	)	
V.	)	CASE NO. 17-095-CS-S
	)	
DAVID J. ADAMS, D.O., Certificate of	)	
Registration No. CS11506,	)	
	)	
Respondent.	/	

Respondent above named, in answer to the Notice of Intended Action and Accusation filed in the above-entitled matter before the Nevada State Board of Pharmacy, declares:

1. That his objection to the Notice of Intended Action and Accusation as being incomplete or failing to state clearly the charges against him, is hereby interposed on the following grounds: (State specific objections or insert "none")

2. That, in answer to the Notice of Intended Action and Accusation, he admits, denies
and alleges as follows:
I hereby declare, under penalty of perjury, that the foregoing Answer and Notice of
Defense, and all facts therein stated, are true and correct to the best of my knowledge.
DATED this day of, 2018.
•
Respondent DAVID J. ADAMS, D.O. Certificate of Pagistration No. CS11506
Certificate of Registration No. CS11506
n